MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY MEETING HELD ON FRIDAY 18 MARCH 2016 AT NUMBER ONE RIVERSIDE, ROCHDALE

GM INTERIM MAYOR Tony Lloyd (in the Chair)

BOLTON COUNCIL Councillor Cliff Morris

BURY COUNCIL Councillor Mike Connolly

MANCHESTER CC Councillor Richard Leese

OLDHAM COUNCIL Councillor Jean Stretton

ROCHDALE MBC Councillor Richard Farnell

SALFORD CC City Mayor Ian Stewart

STOCKPORT MBC Councillor Sue Derbyshire

TAMESIDE MBC Councillor Kieran Quinn

TRAFFORD COUNCIL Councillor Michael Young

WIGAN COUNCIL Councillor Peter Smith

JOINT BOARDS AND OTHER MEMBERS IN ATTENDANCE

GMFRA Councillor David Acton
GMWDA Councillor Nigel Murphy
TfGMC Councillor Andrew Fender

OFFICERS IN ATTENDANCE

Bolton Council Margaret Asquith Mike Owen **Bury Council** Carol Culley Manchester CC Emma Alexander Oldham Council Steve Rumbelow Rochdale MBC Jim Taylor Salford CC **Andrew Webb** Stockport MBC Steven Pleasant Tameside MBC Helen Jones **Trafford Council** Donna Hall Wigan Council

Andrew Lightfoot GM Director of Public Service

Reform

Mark Hughes Manchester Growth Company

Simon Nokes New Economy
Amy Foots New Economy

Adam Allen Office of the Police & Crime

Commissioner

Clare Regan Office of the GM Interim Mayor Paul Argylle GM Fire & Rescue Service

Ian Pilling GM Police

Gareth Williams GM Public Service Reform Rachel Pykett GM Public Service Reform

Jon Lamnote TfGM Dave Newton TfGM

Liz Treacy GMCA Monitoring Officer

Rodney Lund Manchester CC
Julie Connor Head of GMIST
Sylvia Welsh) Greater Manchester
Kerry Bond) Integrated Support Team

Rebecca Heron)

Bridget Aherne GMCA Head of Communications

Ross MacRae GMCA Media Lead

36/16 APOLOGIES

Apologies for absence were received on behalf of Councillor Sean Anstee (Trafford), Sir Howard Bernstein (Manchester), John Bland (GMWDA), Eamonn Boylan (Stockport), Theresa Grant (Trafford), Ian Hopkins (GMP), Peter O'Reilly (GMFRS), Richard Paver (Manchester), Councillor Cath Piddington (GMWDA), and Carolyn Wilkins (Oldham).

37/16 DECLARATIONS OF INTERESTS

There were no declarations of interest received.

38/16 MINUTES OF THE GMCA MEETING HELD ON 26 FEBRUARY 2016

The minutes of the GMCA meeting, that was held on 26 February 2016 were submitted for consideration.

RESOLVED/-

To approve the minutes of the GMCA meeting held on 26 February 2016 as a correct record.

39/16 FORWARD PLAN OF STRATEGIC DECISIONS OF GMCA

Consideration was given to a report of Julie Connor, Head of the Greater Manchester Integrated Support Team, which set out the Forward Plan of those strategic decisions to be considered over the next four months.

RESOLVED/-

To note the Forward Plan of Strategic Decisions as set out in the report.

40/16 GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP BOARD MINUTES – 10 MARCH 2016

RESOLVED/-

To note the minutes of the Greater Manchester Local Enterprise Partnership Board meeting held on 10 March 2016.

41/16 TRANSPORT FOR GREATER MANCHESTER COMMITTEE MINUTES – 11 MARCH 2016

RESOLVED/-

To note the minutes of the Transport for Greater Manchester Committee meeting held on 11 March 2016.

42/16 MINUTES OF THE JOINT GMCA AND AGMA SCRUTINY POOL MEETING – 11 MARCH 2016

RESOLVED/-

To note the minutes of the meeting held on 11 March 2016.

43/16 GMCA GOVERNANCE REVIEW AND SCHEME

Tony Lloyd, GM Interim Mayor and Liz Treacy, GMCA Monitoring Officer introduced a report summarising the review of the functions and governance arrangements of the GMCA now that the Cities and Local Government Devolution Act has been passed, including how additional functions and arrangements would be likely to improve the exercise of statutory functions in Greater Manchester.

The report also summarises proposed consultation arrangements for approval by the GMCA as it is a legal requirement that a public consultation be undertaken in most cases where additional functions are to be conferred on the GMCA. It is proposed that the public consultation will begin on 21 March 2016 and will run for an 8 week period until 18 May 2016.

- 1. To note the outcome of the Review, attached at Annex A of the report, and the draft Scheme, attached at Annex B of the report.
- 2. To endorse the conclusions of the Review that the making of an Order to confer on the GMCA the additional functions in the Scheme and the associated revisions to the governance arrangements would be likely to improve the exercise of statutory functions in Greater Manchester.

- 3. To approve and publish the scheme pursuant to section 112 of the Local Democracy, Economic Development and Construction Act 2009, as amended.
- 4. To approve the arrangements for public consultation on the proposals in the Scheme and to authorise that Sir Howard Bernstein, Head of Paid Service, in consultation with the Tony Lloyd, Interim Mayor, provide the Secretary of State with a summary of the consultation responses.
- 5. To agree that all GM Councillors are added to the list of consultees, attached at Annex C of the report.
- 6. To agree that details of the consultation be circulated to local authorities within Greater Manchester to enable publication on their respective websites to enable local consultation.
- 7. That the Monitoring Officer be requested to circulate guidance protocols in relation to the election process for the Elected Mayor.

44/16 GMCA AND ELECTED MAYOR - TRANSITION ARRANGEMENTS

Tony Lloyd, GM Interim Mayor presented a report setting out the scope of the work to put in place arrangements for the seamless transition to newly devolved arrangements for the GMCA and the directly Elected Mayor, including, a broad set of key principles to guide the work required to be undertaken, the potential priority work streams and general direction, and to help define options for structures and new arrangements. It also sets out proposals for a new integrated Chief Officer structure.

- 1. To endorse the key principles and the proposed transition workstreams set out in section 2 of the report and the work required to develop analysis and options for consideration in relation to each.
- 2. To approve the establishment of a Leaders Task and Finish Group to oversee this work, comprising the Interim Mayor Tony Lloyd, Councillors Sean Anstee, Sue Derbyshire, Richard Leese and Peter Smith, and that this group report back on progress to the GMCA's AGM in June 2016.
- 3. To confirm that the following organisations and GMCA and AGMA functions should be 'in scope' for a resource review leading to options for a new integrated GMCA structure: New Economy, Public Service Reform Team, GM Core Investment Team, GM Integrated Support Team, Office of the Police and Crime Commissioner, Fire Authority,

Waste Disposal Authority and Transport for Greater Manchester. Pending the outcome of the review, any current or future significant staffing changes, reorganisations or new contractual agreements proposed by those teams / organisations falling within the scope of the review should be referred to Sir Howard Bernstein, GMCA Head of Paid Service prior to implementation.

- 4. To approve the proposed GMCA Chief Officer structure detailed in section 4 of the report, including the following:
 - a) A full time Head of Paid Service to be in place from 1st April 2017, with recruitment to be considered in the autumn 2016.
 - b) The GMCA Head of Paid Service and the Chief Officer Health will have joint accountability for the Greater Manchester Health and Social Care Transformation Fund and be accountable to the GMCA and the Chief Executive of NHS England (through the Financial Director of NHS England).
 - c) The existing part-time GMCA and AGMA Treasurer to become the full-time GMCA and AGMA Treasurer, with effect from 1st June 2016 on his current salary of £154,914 and existing terms and conditions. The Head of Paid Service in consultation with the Interim Mayor, authorised to determine a contract of employment.
 - d) The current Monitoring Officer to remain in place under the present arrangements, subject to a review after 12 months of operation.
 - e) The current Strategic Director of Public Service Reform to be redesignated as the Deputy Head of Paid Service, with effect from 1 June 2016, on current terms and conditions. Noting that there are no budget implications arising from the redesignation of this post.
 - f) To approve that arrangements are made for recruitment to the post of GM Director of Land and Property, at a salary of £80k-£100k (subject to market testing). The recruitment process to be overseen by the Portfolio Lead member and Chief Executive for Planning and Housing. Noting that this post will be wholly funded via central government grant as detailed in the report.
 - g) To agree that an options analysis is undertaken of possible locations for an administrative headquarters for the GMCA and Elected Mayor and reported back at the earliest opportunity.
 - h) To note that the approved 2016/17 GMCA budget included the provision of £300,000 to support GMCA transition costs. This

provision is sufficient to meet the additional costs arising from the proposals.

45/16 EUROPEAN UNION (EU) REFERENDUM – POTENTIAL IMPLICATIONS FOR GREATER MANCHESTER OF THE UK LEAVING THE EU

Richard Leese, Portfolio Lead for Economic Strategy, presented a report identifying a number of issues associated with the planned "in out" referendum on 23rd June on the UK's membership of the European Union (EU), and the possibility of a vote to leave the EU, that are of particular relevance to Greater Manchester in advance of the planned referendum, the outcome of which will have significant implications both nationally and locally.

In September 2015, Manchester City Council commissioned an economic impact study to understand the effects of EU membership on Manchester and Greater Manchester and the risks of the UK leaving the EU. Ekosgen undertook the study working closely with New Economy. Based on the outcomes of the study, the report:

- sets out the long-term benefits of European Union (EU) membership to the UK, as outlined in research to date;
- considers Greater Manchester's current relationship with the EU across a range of subject areas, taking account of both direct transactions and the wider role that membership plays in international relations (e.g. the attraction of foreign investment due to providing a gateway to the EU); and
- identifies the risks and likely economic implications of leaving the EU for Greater Manchester.

Richard Leese outlined some of the main points and issues in the reports and also proposed that the GMCA supports and adopts a position of remaining "in" the EU. The Chair then formally put the proposal to the GMCA members for a vote.

Ten members voted for, one member voted against the proposal. The Chair then declared that the proposal had been passed.

- 1. To note the analysis contained in this report and request that social issues are also included in the analysis.
- 2. That the GMCA supports and adopts a position of remaining "in" the EU.

46/16 BUDGET MARCH 2016 ANNOUNCEMENT

Tony Lloyd, GM Interim Mayor introduced a report which gave an overview of the additional freedoms and flexibilities awarded to Greater Manchester as part of a further Devolution Agreement, announced as part of the 2016 Budget announcement made on 16 March 2016. In relation to business rates, he added that GM had been assured that there would be no overall loss of resources.

RESOLVED/-

To endorse the Greater Manchester Agreement: Further devolution to the Greater Manchester Combined Authority and directly-elected Mayor as attached at Annex A of the report.

47/16 GREATER MANCHESTER TRANSPORT STRATEGY 2040

Tony Lloyd, Portfolio Lead for Transport presented a report detailing a draft of the Greater Manchester Transport Strategy 2040 for consideration requesting approval for this to form the basis of public consultation, subject to any amendments agreed by Members.

In answer to a question, Tony Lloyd confirmed that the Transport Strategy would be co-aligned with the GM Spatial Framework, Low Carbon and other appropriate strategies.

- 1. To approve the draft Greater Manchester Transport Strategy 2040 for consultation purposes.
- 2. To note that the Strategy will be accompanied by a draft 5-year Delivery Plan and request that this be submitted for approval at the earliest opportunity.
- 3. To agree to delegate approval of the final draft documents for consultation to Jon Lamonte, Chief Executive Officer, TfGM, and Sir Howard Bernstein, Head of the Paid Service, in consultation with the Tony Lloyd, GM Interim Mayor.
- 4. To note the intention to undertake a 12-week period of public consultation in the summer 2016, following publication of the Buses Bill.
- 5. To approve the use of £5 million of Earnback revenues to support scheme development/feasibility work on known GMCA priorities, including investigation of potential orbital solutions.

6. To agree that a further report be submitted following completion of the consultation, to update on the outcomes of the consultation and the implications for the Strategy.

48/16 RAIL STATIONS DEVOLUTION

Tony Lloyd, Portfolio Lead for Transport presented a report detailing progress to date and proposed next steps in relation to the Rail Stations Devolution project.

Members noted that further commercial details are provided in a separate report in the confidential part of the agenda due to the information relating to the business affairs of the applicants.

In answer to questions from members, Jon Lamonte, Chief Executive of TfGM confirmed that there would be relevant information in terms of the survey conditions of current stations and that TfGM had sufficient capacity at the current time to work on the Business Plan.

RESOLVED/-

To note the contents of the report.

49/16 GROWTH DEAL TRANSPORT - QUARTERLY UPDATE

Tony Lloyd, Portfolio Lead for Transport presented a report providing a quarterly update on the latest position in relation to the Local Growth Deal Transport Programme and to seek the endorsement of proposals in relation to the progression of Major and Minor Works Schemes.

- 1. To note the current position in relation to the Growth Deal Major Schemes programme.
- 2. To note the current position in relation to the Growth Deal Minor Works and Additional Priorities programmes.
- 3. To endorse the proposal for approval of an advanced package of works on the Salford Bolton Network Improvements scheme to be delegated to the TfGM Chief Executive in conjunction with the GMCA Treasurer and relevant Chief Executives.
- 4. To endorse the principle of schemes being sub-grouped by Local Authority area as the basis for the apportionment of scheme savings, as set out in section 5.8 of the report.
- 5. To endorse the proposal for strengthened programme management / governance arrangements on the Growth Deal Minor Works programme and delegate the agreement of the detailed arrangements

to senior Local Authority and TfGM officers (through the GM Transport Growth Group), as set out in sections 7.5 to 7.7 of the report.

50/16 DAVE NEWTON, TRANSPORT STRATEGY DIRECTOR, TFGM

The Chair reported that this was Dave Newton's last meeting at the GMCA as he was leaving TfGM.

RESOLVED/-

To place on record thanks and appreciation to Dave Newton for the hard work and contribution he has made to TfGM and the work of the GMCA.

51/16 CLIMATE CHANGE AND LOW CARBON – SETTING THE VISION, GOALS AND TARGETS BEYOND 2020

Councillor Sue Derbyshire Portfolio, Lead for Environment presented a report outlining responses received from the Climate Change and Low Emissions Implementation Plan (2016-2020) consultation and to set out a range of options as the basis for establishing the future greenhouse gas emission reduction goals and targets for Greater Manchester on which future strategies, policies, plans and delivery actions can be based.

- 1. To note the need to set a definitive goal and targets for greenhouse gas emissions beyond 2020.
- 2. To note the consultation feedback and proposal to integrate mitigating actions into the final Climate Change and Low Emissions Implementation Plan as detailed in section 3.4 of the report.
- 3. To agree the proposals presented, which suggest:
 - Methodologies for data collection and disclosure based on international city protocols
 - Different approaches to setting future targets
 - New requirements for LA operational data collection implicit in these protocols and emerging national policy
- 4. To agree, in principal, to establish a specific 2020+ target, and to develop a preferred approach to 2020+ target setting as an action within in the 2016-20 implementation plan; with a view to establishing an agreed target in Autumn, aligned with the development of other cross-cutting strategy proposals (e.g. GMSF, Transport Strategy).

52/16 GM INVESTMENT FUND - STATUS OF FUNDS

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance presented a report providing detail on the Greater Manchester Investment Funds.

RESOLVED/-

To note the contents of this report.

53/16 GM INVESTMENT FRAMEWORK AND CONDITIONAL APPROVAL

Councillor Kieran Quinn, Portfolio Lead for Investment Strategy and Finance presented a report seeking approval for a loan to the Business Growth Hub. The loan will be made from recycled RGF monies.

Members noted that further details of the project is included as a more detailed report, considered in the confidential part of the agenda due to the information relating to the business affairs of the applicants

RESOLVED/-

- 1. To agree that the project funding application by the Business Growth Hub, (loan of £2,000,000) be given conditional approval.
- 2. To delegate authority to Richard Paver, the Combined Authority Treasurer and Liz Treacy, Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the loans at 1) above.

54/16 GREATER MANCHESTER AGEING HUB AND THE CENTRE FOR AGEING BETTER

Lord Peter Smith, Portfolio Lead for Health and Wellbeing presented a report updating members on progress towards establishing a Greater Manchester Ageing Hub, including the vision and priorities for this work, and requested that the Combined Authority sign a Memorandum of Understanding with the Centre for Ageing Better to support the delivery of this work.

Tony Lloyd, Interim Mayor welcomed Lord Filkin and Anna Dixon from the Centre for Ageing Better to the meeting, and invited them to speak about the joint work between themselves and the Greater Manchester Ageing Hub.

Lord Filkin chairs the House of Lords Select Committee on Public Service and Demographic Change, which delivered the 2013 report 'Ready for Ageing'. The report highlighted the gaps and detailed how Government and society are

underprepared for a future with far greater numbers of older people. In July 2013 the government responded to the report by supporting the creation of a 'What Works Centre for Ageing'. The Big Lottery Fund announced in 2013, funding for 'Fulfilling Lives: Ageing Better', a commitment to invest in programmes that improve the lives of older people. Alongside this programme it also supported the development of a Centre for Ageing Better.

The Centre for Ageing Better is an independent charitable foundation working to help everybody enjoy a good later life. With an approach based on evidence to help people age better, the Centre looks at challenges and opportunities that everyone faces as more people live longer, focussing on change and support projects that can make a difference to later lives.

In May 2015 the GMCA and AGMA Executive Board agreed to establish a Greater Manchester Ageing Hub to bring together key partners to support a strategic and holistic approach to ageing. Lord Filkin explained that the GMCA was the first local strategic partner within the Centre.

RESOLVED/-

- 1. To thanks Lord Filkin and Anna Dixon for attending the meeting and for their work within GM and to endorse the vision and priorities for the Greater Manchester Ageing Hub.
- 2. To approve the Memorandum of Understanding between GMCA and the Centre for Ageing Better, to be signed by the Interim Mayor at the rise of the meeting.

At the rise of the meeting, Tony Lloyd Interim Mayor on behalf of the GMCA and Lord Peter Smith on behalf of the GM Health and Social Care Strategic Partnership Board signed the MOU with Lord Filkin from the Centre for Ageing Better.